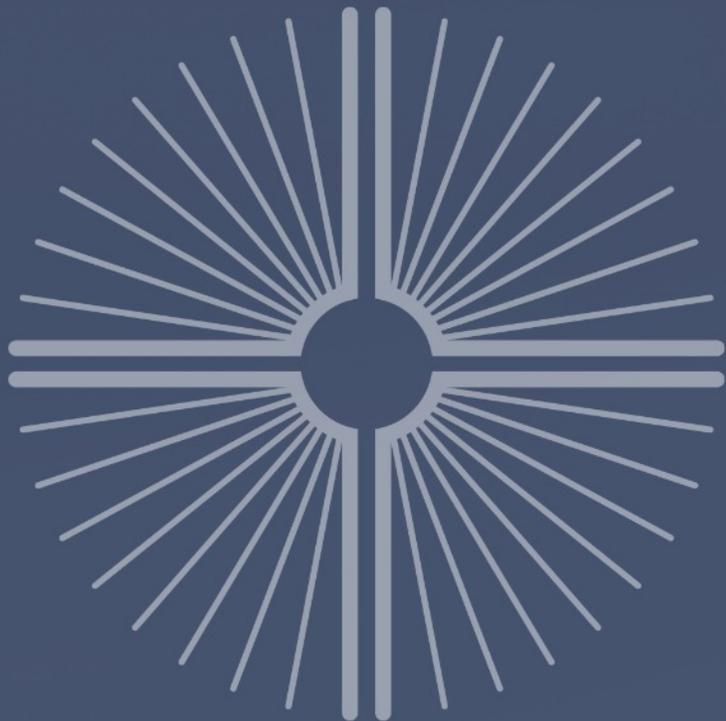


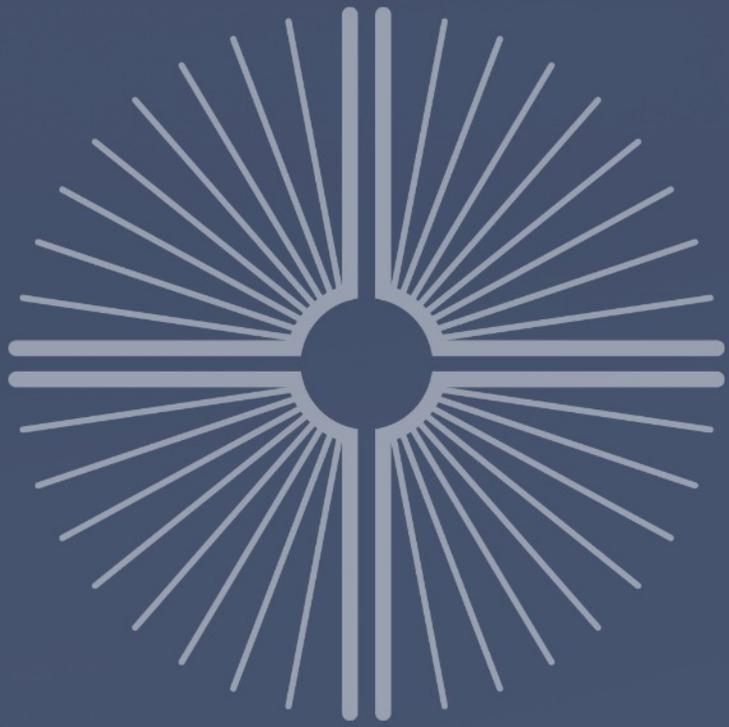
Advisory Committee on Legislation

January 27, 2024





- ❖ Budget Update
- ❖ Legislative Update



Budget Update



The Governor's Budget addresses \$37.9 billion deficit*

Reserves—\$13.1 billion. The budget draws upon funds from the state's reserves.

Reductions—\$8.5 billion. The budget reduces funding for various items.

Revenue/Internal Borrowing—\$5.7 billion. The budget includes support from revenue sources and borrows internally from special funds.

Delays—\$5.1 billion. The budget delays funding for multiple items and spreads it across the three-year period, beginning in 2025-26, without reducing the total amount of funding through this period.

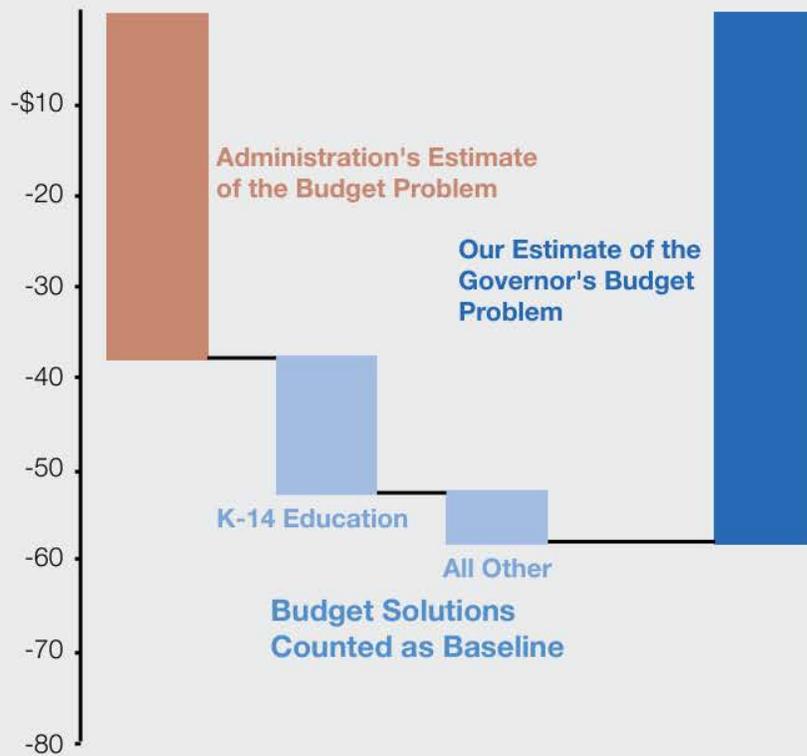
Fund Shifts—\$3.4 billion. The budget shifts certain expenditures from the General Fund to other funds.

Deferrals—\$2.1 billion. The budget defers specific obligations to the 2025-26 fiscal year.

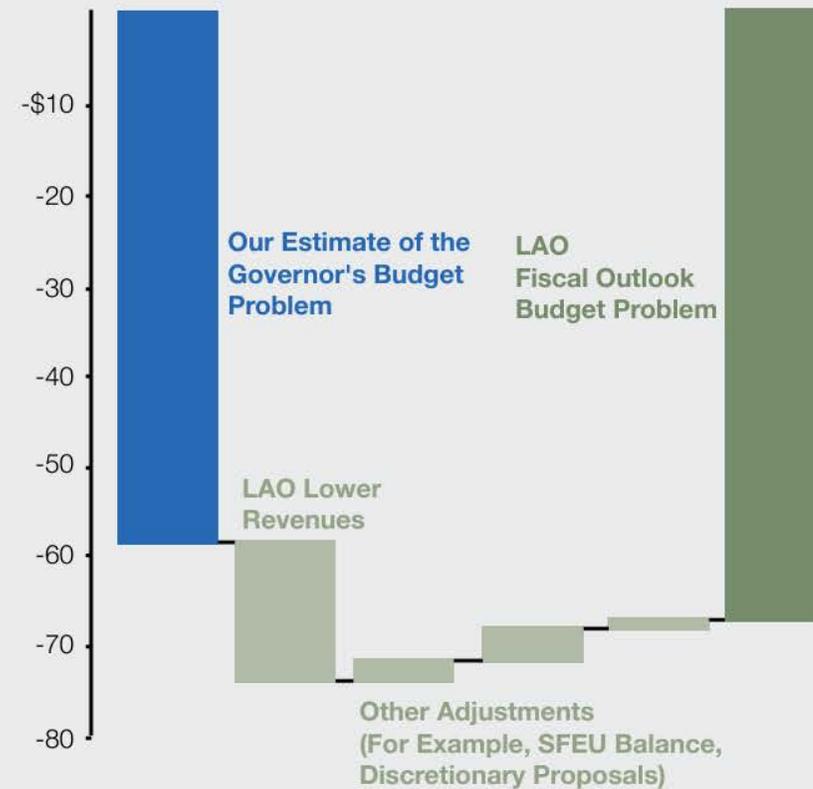
Legislative Analyst's Office: How Big Is the Budget Problem?

We Estimate the Governor Solved a \$58 Billion Budget Problem...

(In Billions)

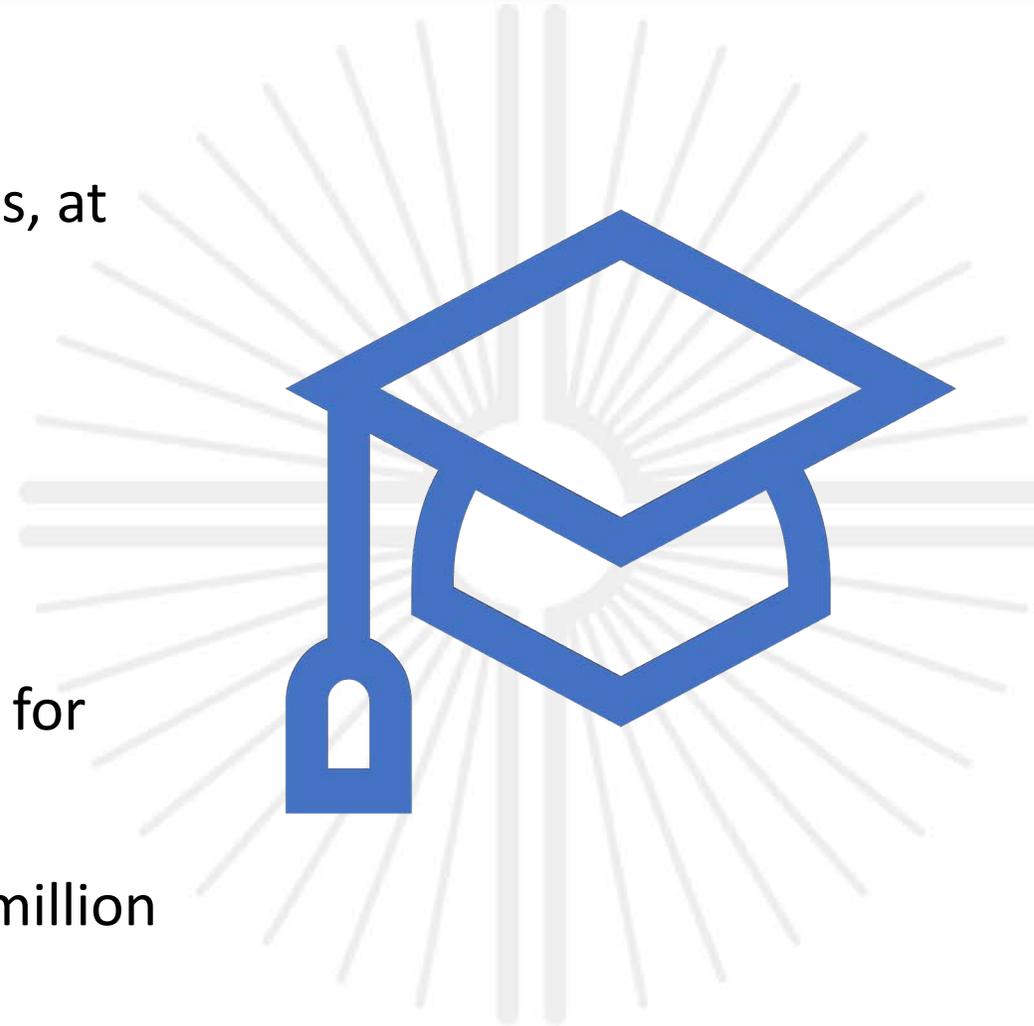


...Roughly \$10 Billion Lower Than Our Fiscal Outlook Estimate



CCC Apportionments

- \$69.15 million cost-of-living adjustment (COLA) for Student Centered Funding Formula apportionments, at 0.76%
- Consistent with K-12 COLA
- Categoricals proposed for COLA of 0.76% (in millions)
- \$29.6 million ongoing Proposition 98 General Fund for 0.5% enrollment growth.
- *CSU and UC received deferrals of \$240 and \$228 million



Nursing Program Support



An increase of \$60 million one-time Proposition 98 General Fund to expand nursing programs and Bachelor of Science in Nursing partnerships



To develop, educate, and maintain the next generation of registered nurses through the community college system, subject to future statutory changes



Consistent with 2023-24 budget act which intended to provide \$60 million one-time Proposition 98 General Fund per year for five years, starting in the 2024-25 fiscal year

K-14 Rainy Day Fund



To support Student Centered Funding Formula resource needs



A withdrawal of roughly \$235.9 million in 2023-24



And \$486.2 million in 2024-25



With a remaining PSSSA balance of more than **\$3.8 billion** at the end of 2024-25

CCC Affordable Housing



Administration remains committed to a statewide lease revenue bond approach **(Budget Summary, Higher Education, p. 30)**



Developing a proposal for consideration at the May Revision



Proposes using resources included in the 2023 Budget to support those projects

Cal Grant Reform



The 2022 Budget Act reflected provisions regarding the fiscal conditions upon which the Cal Grant Reform Act may be implemented



The Administration remains attentive to the 2022 Budget Act's provisions regarding the fiscal conditions upon which the Cal Grant Reform Act may be implemented



Will continue to work closely with the Legislature, the Commission, and others

School Facility Program

The Kindergarten through Community College Public Education Facilities Bond Act of 2016 (Proposition 51), (November 2016)

Which authorized \$9 billion in state General Obligation bonds to support K-12 and community college school facilities construction.

Expects to reach agreement on a bond proposal to be considered in the November 2024 election.

Legislative Analyst's Office
The 2024-25 Budget:
Overview of the Governor's Budget

Assumes \$8 Billion in Lower Spending in 2022-23

Notes proposal plans to reduce General Fund spending on school and community college programs in 2022-23 by \$8 billion

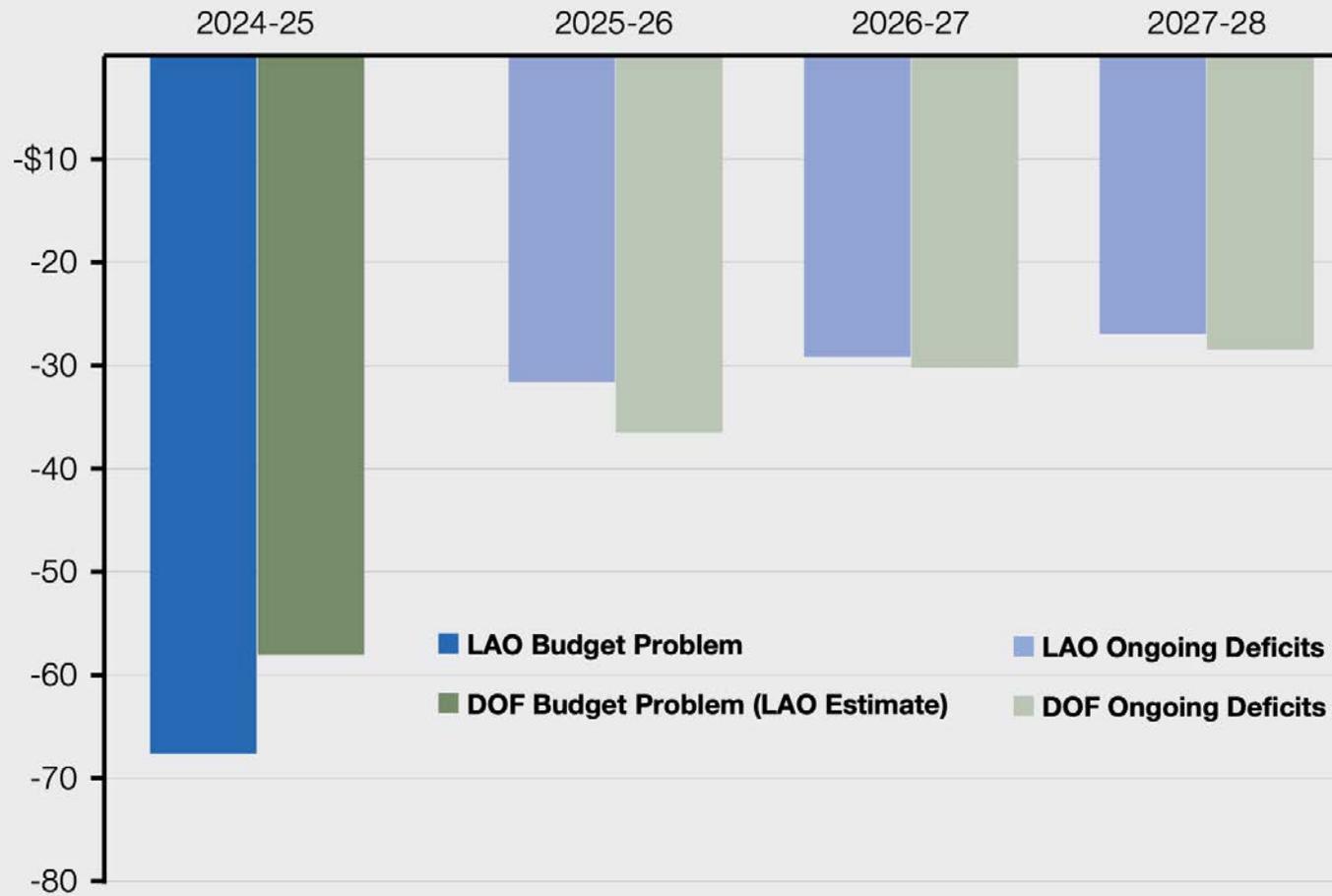
The budget does not specify how the state will implement this reduction

But indicates the state will make the reduction in a way that avoids impacting school and community college budgets.

Plan would make supplemental payments totaling \$8 billion over a five-year period (from 2025-26 through 2029-30).

State Faces Significant Operating Deficits

(In Billions)



DOF = Department of Finance.

League 2024 Talking Points

Gratitude

- Thank Administration and Legislature for their support
- Explain how state support has helped your ability to serve your community

Education

- Share your college's successes
- Highlight student stories
- Explain how state support has directly contributed to your college's/district's ability to serve your community.

Flexibility

- State historically has looked to maximize its limited resources in economic downturns
- Encourage policymakers to support additional flexibility
- Like 50% law, for example

League 2024 Talking Points

Affordable Housing

- Final language to be completed by May Revision

Cal Grant Reform

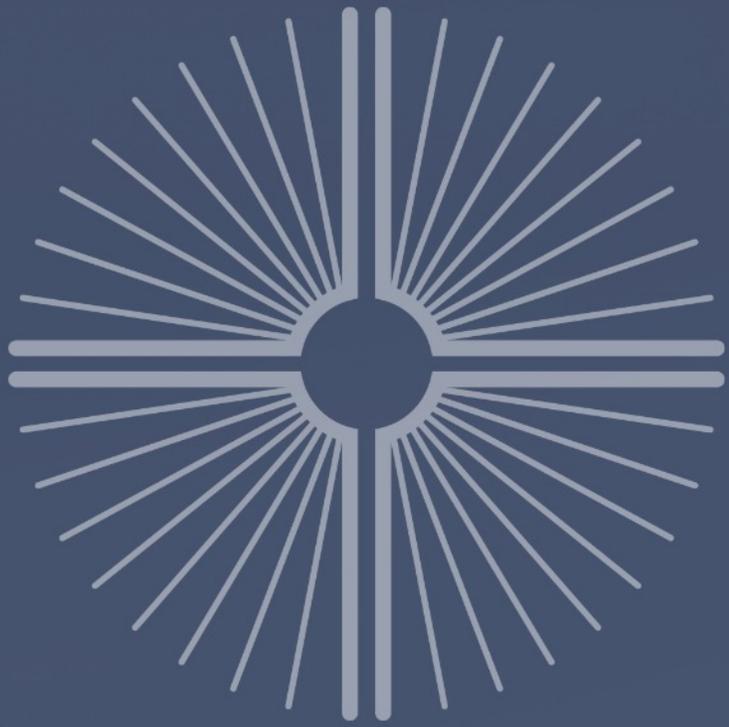
- Decision on action to be decided in May Revision

School Facilities Bond

- Funds from last bond are depleted
- Bond negotiations focused on November Ballot
- League supports a K-14 bond like AB 247 (Muratsuchi)

Baccalaureate Degree Program

- Our colleges can be pivotal to addressing workforce shortages
- \$60 million for nursing
- SB 895 (Roth) on BSN authority-Ask your delegation to support



Legislative Update: Assembly Committee Changes

Assembly Higher Education Committee

Assemblymember Mike Fong, Chair

Alhambra

Assemblymember Tri Ta, Vice Chair

Westminster

Assemblymember Joaquin Arambula

Fresno

Assemblymember Tasha Boerner

Encinitas

Assemblymember Phillip Chen

Yorba Linda

Assemblymember Bill Essayli

Corona

Assemblymember Jacqui Irwin

Thousand Oaks

Assemblymember Corey Jackson

Perris

Assemblymember Evan Low

Sunnyvale

Assemblymember Al Muratsuchi

Rolling Hills Estates

Assemblymember Sharon Quirk-Silva

Fullerton

Assembly Budget Subcommittee 3

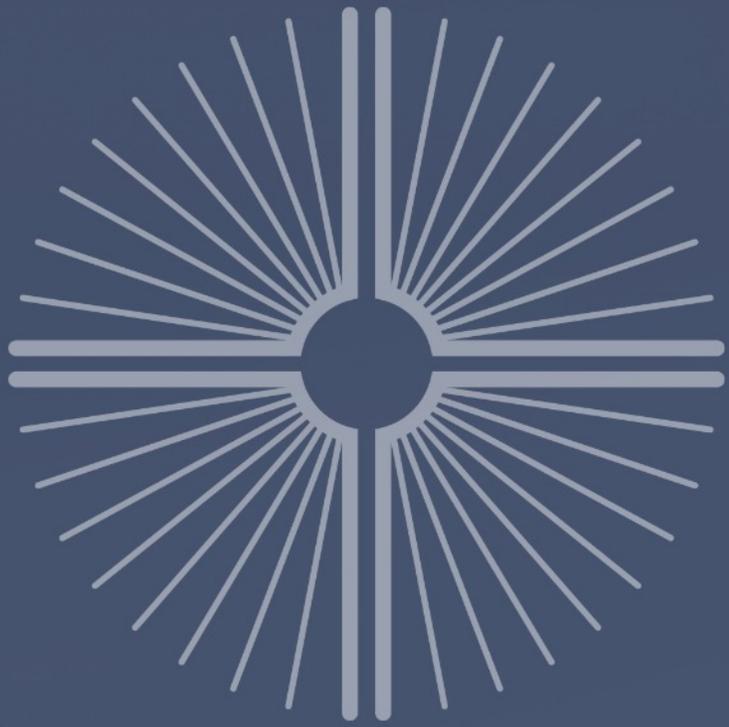
- David Alvarez
San Diego
- **Megan Dahle**
Bieber
- **Bill Essayli**
Corona
- Mike Fong
Alhambra
- Kevin McCarty
Sacramento
- Al Muratsuchi
Rolling Hills Estates





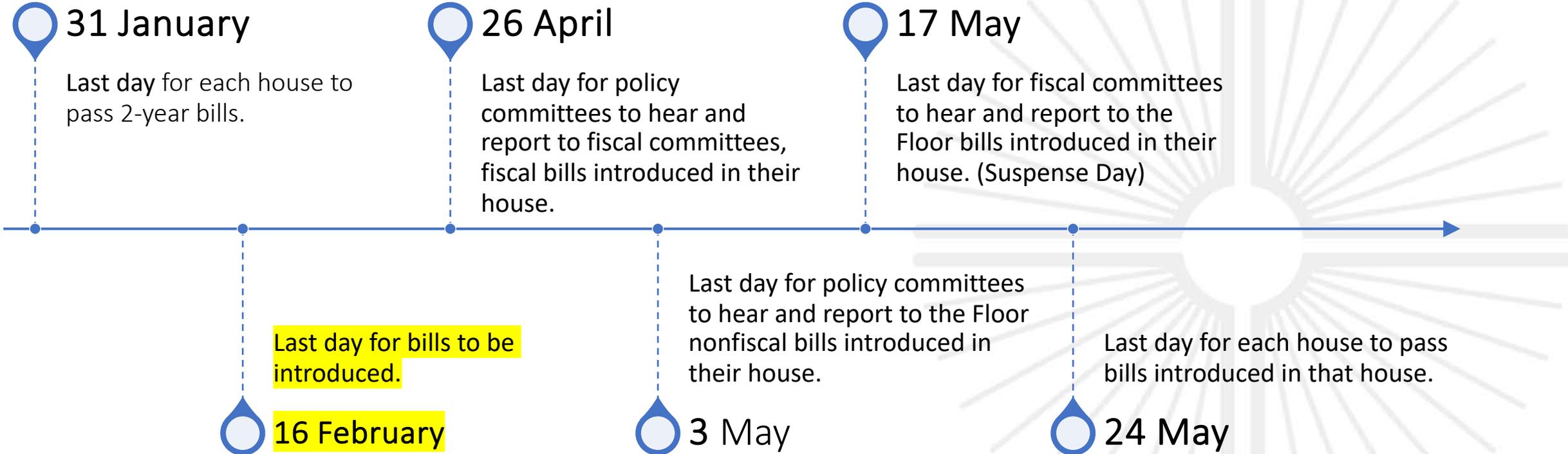
Senate Leadership Change

Monday, February 5th



Legislative Update: 2-Year Bills

Upcoming Legislative Deadlines



AB 359 (Holden) Dual Enrollment

AB 359 (Holden) Dual Enrollment: College and Career Access Pathways partnerships

Among other provisions, would authorize a community college district to enter into a CCAP partnership outside of their service area if the local college district has denied a request to establish a CCAP partnership. Removes the requirement for a high school principal to individually recommend students to participate in dual enrollment courses. Allows courses to be offered in a synchronous or asynchronous online format.

Location: Assembly Floor

AB 810 (Friedman) Hiring Practices

AB 810 (Friedman) Hiring Practices: academic, athletic, and administrative appointments.

Requires an applicant for employment who has reached the final stage of hiring to disclose any previous employment findings of misconduct against them.

- *“Misconduct” means any violation of the policies governing employee conduct at the applicant’s previous place of employment, including, but not limited to, violations of policies prohibiting sexual harassment, sexual assault, or other forms of harassment or discrimination, as defined by the employer.*
- *Applies to the hiring process for an appointment to an academic, athletic, or administrative position*

Location: Assembly Floor

AB 1142 (M. Fong) CPEC

AB 1142 (M. Fong) Postsecondary Education: Coordinating Commission for Postsecondary Education in California

Would create the Coordinating Commission for Postsecondary Education in California as the statewide postsecondary education oversight, coordination, and planning agency. The Commission would be an independent state agency, which shall be advisory to the Governor, the Legislature, other appropriate government officials, and institutions of postsecondary education.

- *All other details were removed from the bill, and an informational hearing is planned on February 7, 2024*

Location: Senate Rules

AB 1575 (Irwin) Confidential Advocates

AB 1575 (Irwin) Public postsecondary education: sexual harassment, sexual violence, and discrimination: disciplinary actions: confidential advocates and advisors

- The California Community Colleges (CCC), the California State University (CSU), and the University of California (UC), must adopt a policy permitting a student to be represented by an adviser if the student receives a notification of an alleged institution's code of conduct
- The student shall be informed of their right to either select an adviser of their choice or to request the public postsecondary educational institution to provide an adviser to the student.
- The adviser shall be provided training by the institution on the institution's adjudication procedures for the alleged violation.
- An adviser shall participate in the process as an advocate or as an adviser.

Location: Assembly Floor

AB 1160 (Pacheco) Debt Collection

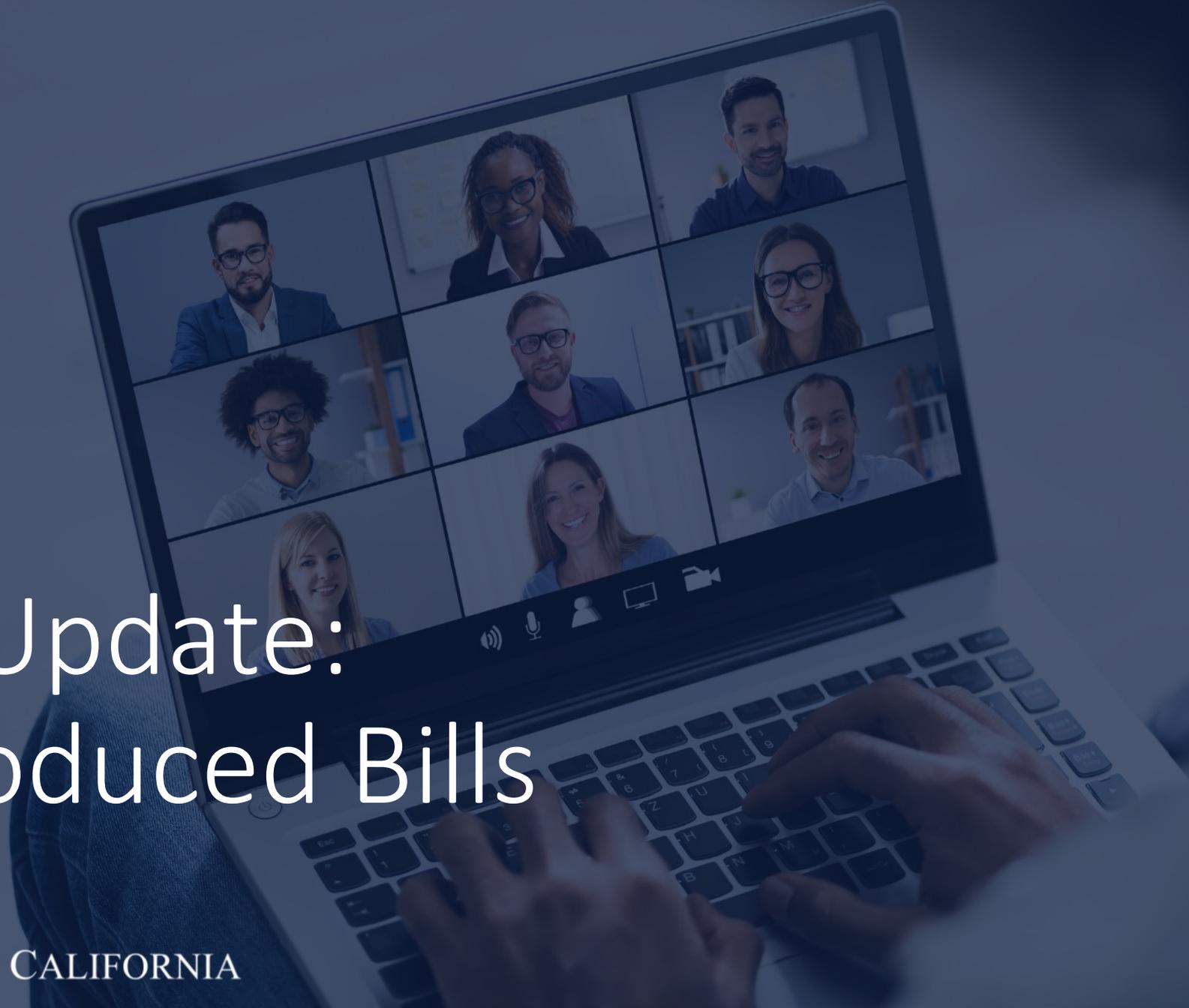
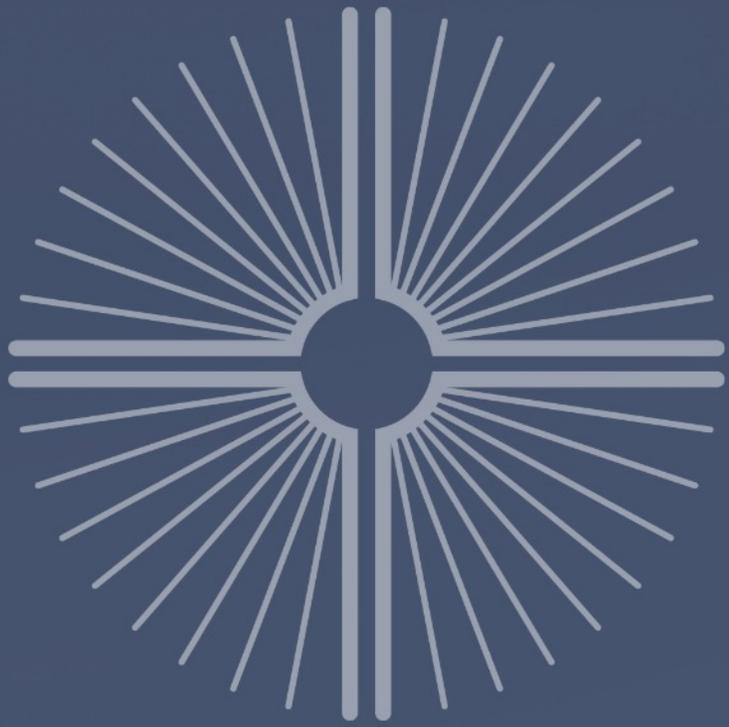
AB 1160 (Pacheco) Protecting Students from Creditor Colleges Act

Requires institutions to wait 180 days after alerting students of their institutional debt before engaging with third-party debt collectors. Prohibits institutions from withholding diplomas due to an unpaid debt. Previously, this bill prohibited institutions from placing any enrollment or registration holds onto students due to an unpaid debt.

- *Recent amendments require institutions to grant a one-time exemption from an enrollment or registration hold to students who owe an institutional debt. This exemption shall occur in the first instance where a student incurs institutional debt that would otherwise trigger an enrollment or registration hold, following the completion of an academic term.*

Location: Assembly Floor

Staff Recommendation: **CONCERN**



Legislative Update: Newly Introduced Bills

Newly Introduced Legislation: Nursing

Bill Origin: Last Fall, ACL members connected League Staff to the **United Nurses Association of California (UNAC)**. UNAC successfully secured \$60 million ongoing dollars in the budget for the purpose of nursing. UNAC stated their intent to introduce a bill on community college BSN programs.

SB 895 (Roth) Senator Roth wanted to be the first member to claim this issue and crafted a bill he thought would be signed into law, with assistance from Riverside CCD, his home district.

The Bill: League Staff were approached to be partners behind this proposal. With a short window of opportunity, we received emergency approval from the CCCT and CEO boards to support the issue and collaborate with the Senator's office.

To signal our strong support and have a seat at the table, the League is co-sponsoring SB 895 with the United Nurses Association of California (UNAC).

SB 895 (Roth) Community College BSN Programs

SB 895 (Roth) Baccalaureate Degree in Nursing Pilot Program

- Authorizes Baccalaureate Degree in Nursing (BSN) programs at 15 community college districts, selected by the Community College Chancellor.
- The programs must have equitable access throughout the northern, central, and southern parts of the state, and priority must be given to districts in underserved nursing areas.
- The districts chosen must have nationally accredited ADN Programs
- Class size is limited to 25% of the ADN class, or 35 students, whichever is greater.
- This authority would sunset in January 2031.

Likely Opposition: California State University (CSU), Association of Independent California Colleges and Universities (AICCU), and For-profit colleges.

Likely Neutral: California Nurses Association (CNA)



Next Steps and Ongoing Conversations

- We are engaging with nursing professionals through The California Organization of Associate Degree Nursing (COADN) to ask for their input on the policy, the data, and the context. We intend to engage them consistently during this process, and they have been tremendously helpful in the early stages of the bill's life.
- We plan to engage with the students through the Student Senate for California Community Colleges (SSCCC).
- We are engaging with various college districts that we believe have a vested interest in this proposal, including: Los Angeles, Riverside, State Center (Fresno), Merced, and the Community College Baccalaureate Degree Association (Constance Carroll).
- We are partnering with labor; they are the ones driving this effort. **We can be part of the conversation or be left behind.**
- We are partnering with the Chancellor's Office, who indicated that they are aligned and will do what they can to support the effort. We intend to have the Chancellor's Office participate in our coalition meetings going forward.

Newly Introduced Legislation

AB 1780 (Ting) Postsecondary Education: legacy admissions

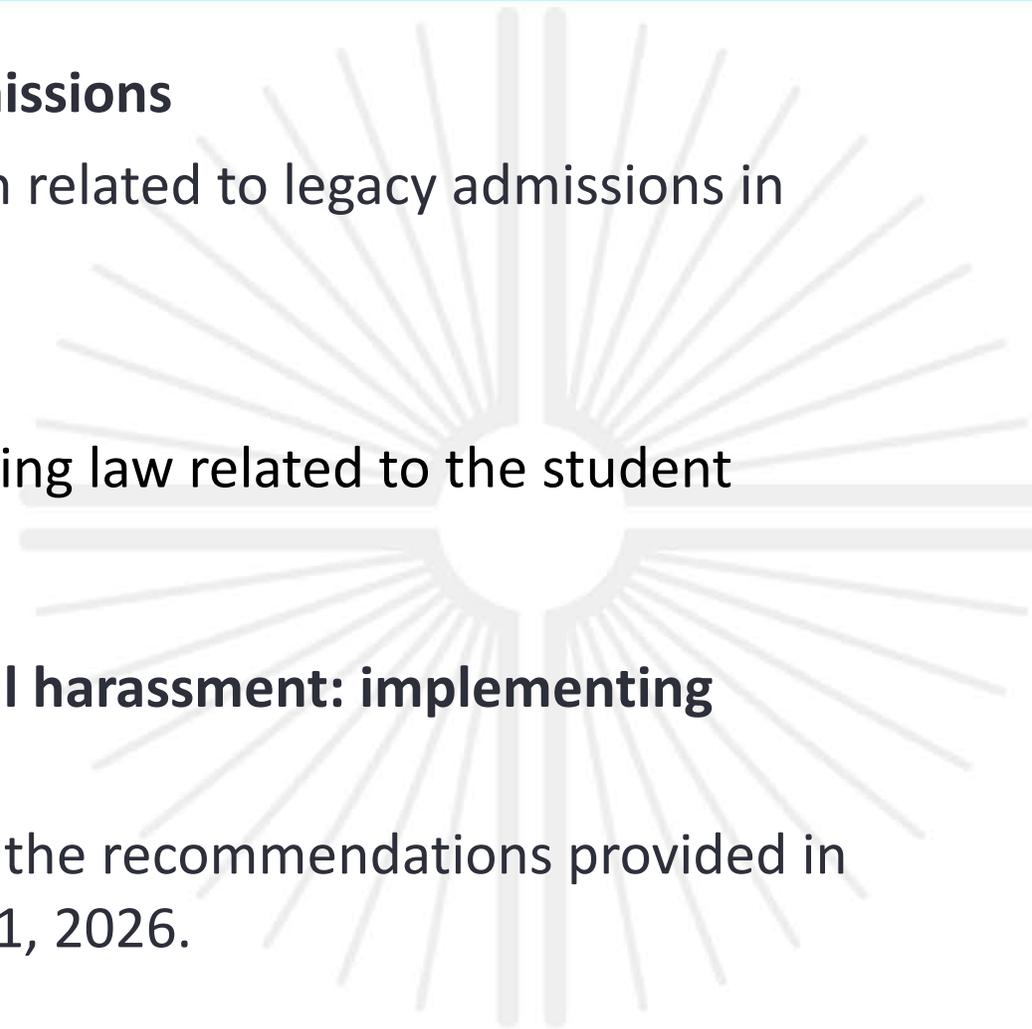
States the intent of the author to introduce legislation related to legacy admissions in institutes of higher Education.

SB 906 (Skinner) Student Athlete Bill of Rights

States the intent of the author to further modify existing law related to the student athlete's bill of rights.

AB 1790 (Connolly) California State University: sexual harassment: implementing California State Auditor recommendations

Requires the California State University to implement the recommendations provided in a specified California State Auditor report by January 1, 2026.



Newly Introduced Legislation

SB 971 (Portantino) Community colleges: exemption from nonresident tuition fee: resident of a region impacted by war or regional conflict.

Would exempt from the nonresident tuition fee a nonresident student who meets all the following requirements:

1. Must be a low-income student.
2. Must be a resident of a region impacted by war or other regional conflict.
3. Registers for lower division courses at a community college.
4. Has indicated that they have sought residency in California in an effort to find relief from identified conflicts in their nation of origin.

The bill would, in any academic year, prohibit more than 150 full-time equivalent students at a community college from being exempted from payment of the nonresident tuition fee pursuant to this exemption.

Newly Introduced Legislation

AB 1818 (Jackson) Homeless students: parking

Requires each CCC, CSU, and UC campus to allow overnight parking by a student attending its campus if:

- The student uses the vehicle as housing.
- The student has a valid parking permit issued by the campus.
- The vehicle is parked in or on a campus-owned and controlled parking lot or parking structure.

Prohibits each campus from citing or penalizing the student.

This policy proposal is identical to AB 302 (Berman, 2019) which the League opposed.

Staff Recommendation: **OPPOSE**

50% Law Update

Engaging with numerous legislative offices

Drafted two different concepts

Panel at the Legislative Conference

Presenting at Student Senate (SSCCC) Board of Directors Meeting



Save the date:



Real
College
California

BASIC NEEDS CAPITOL BRIEFING

Tuesday January 30th, 2024
10:00 am

Legislative Office Building, Room 100

1020 N Street
Sacramento, 95814

BLACK
STUDENT
SUCCESS
WEEK

BUILDING A BETTER FUTURE TOGETHER.

THE URGENCY IS NOW.

SAVE THE DATE | APRIL 22-26, 2024

THE BLACK HOUR: 12 - 1 PM THE AFTER PARTY: 1 - 2 PM

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The Education Trust-West



A decorative sunburst graphic consisting of numerous thin, light blue lines radiating from a central dark blue circle, positioned on the right side of the slide.

2024 Annual Legislative Conference

Tom Downs | Downs Government Affairs, LLC

COMMUNITY COLLEGE LEAGUE OF CALIFORNIA

In this Government Relations Update

- I. Federal agency rulemaking update
 - II. Federal legislative update for the 118th Congress
 - III. Update on Community Project Funding, aka Congressionally Directed Spending (“earmarks”)
 - IV. Potential changes on the horizon for the 119th Congress
 - V. Plans for Washington, DC, during the week of February 5
- 

Roundup of Pending Federal Regulatory Items

These regulatory items may impact community colleges and students

- ED – Readjusting Free Application for Federal Student Aid (FAFSA)
- ED – Financial Value Transparency and Gainful Employment rulemaking
- ED – Title IV negotiated rulemaking addressing accreditation, distance education, state authorization, and return of Title IV funds
- DOL – National Apprenticeship System Enhancements
- DOL – Fair Labor Standards Act (FLSA) rulemaking
- HHS – Temporary Assistance for Needy Families (TANF) rulemaking

The Only Significant Legislation Passed in 2023

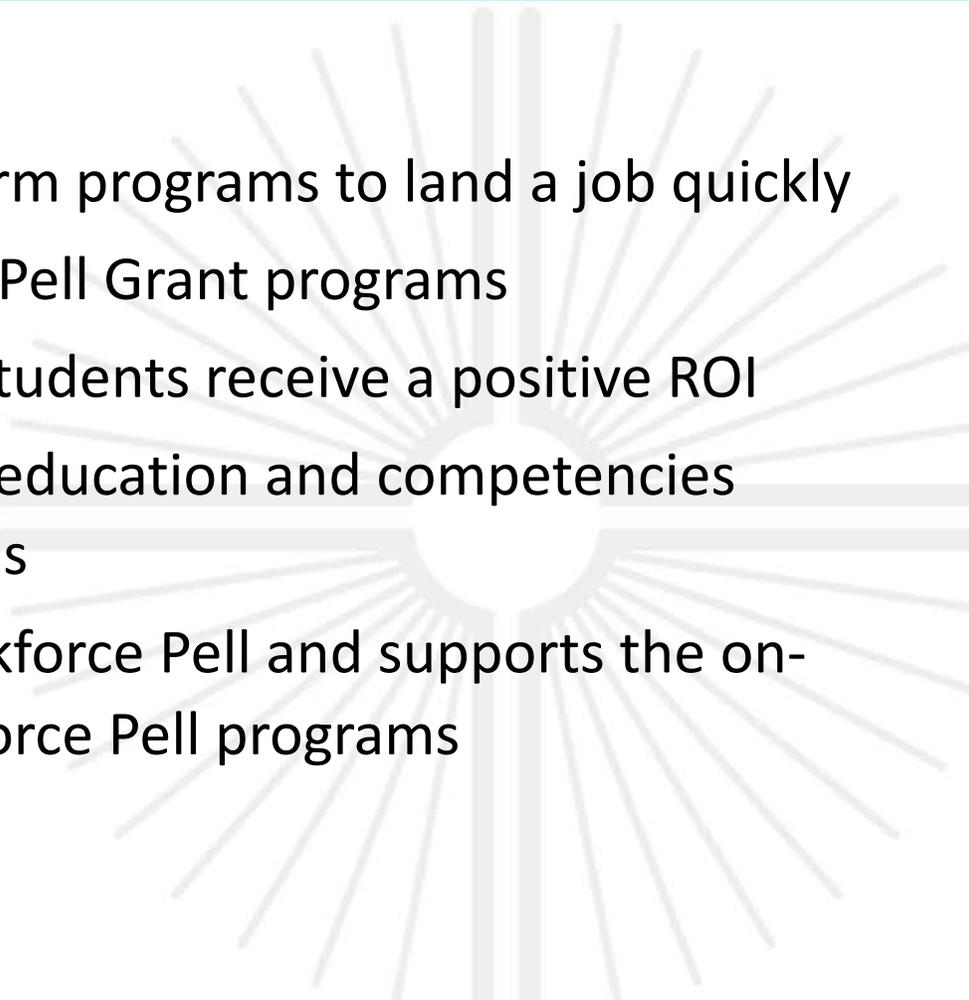
The National Defense Authorization Act (NDAA) for Fiscal Year 2024

During the 12 months of the first session of the 118th Congress, the NDAA was the only major piece of legislation enacted. Key provisions –

- Establish an Enlisted Training Corps Demonstration Program for community colleges
- DOD SkillBridge program authorization
- Military recruitment at high schools and community colleges
- Credentialing opportunities and scholarships related to cybersecurity
- Space Force education

Legislation Most Likely to Move in this Session

Bipartisan Workforce Pell Act (H.R. 6585)

- Helps low-income students participate in short-term programs to land a job quickly
 - Creates a quality assurance system for Workforce Pell Grant programs
 - Guarantees prices align with economic value, so students receive a positive ROI
 - Ensures programs provide students with relevant education and competencies necessary for employment in in-demand industries
 - Outlines a process for accreditors to oversee Workforce Pell and supports the on-ramp of new expert accreditors to oversee Workforce Pell programs
- 

Legislation Most Likely to Move in this Session

Workforce Innovation and Opportunity Act (WIOA) reauthorization

The “Stronger Workforce for America Act” (H.R. 6655) would expand skills development and strengthen the relationship between employers and the workforce system

- Dedicates 50% of adult and dislocated worker funding to upskilling programs
- Emphasizes employer-led initiatives that equip workers for jobs in critical industries.
- Streamlines the eligible training provider list to ensure programs align with skill and hiring demands
- Emphasizes work-based learning for youth, codifies a program to help individuals released from incarceration transition back to employment, and enhances workforce education programs at community colleges that align with in-demand jobs
- Creates a demonstration authority for state and local boards to reimagine workforce systems and provides technical assistance to employers on skills-based hiring practices

Other Pending Legislation

Federal Aviation Administration Reauthorization

Goal: Triple funding for FAA Aviation Workforce Development grants to train pilots and aviation maintenance technicians

The Farm Bill

Goal: Authorize USDA “Capacity Building Grants for Community College Agriculture and Natural Resources Programs”

Small Business Administration Reauthorization

Goal: Create SBA Innovation Centers to award competitive grants to community colleges and minority-serving institutions (MSI)

Other Pending Legislation

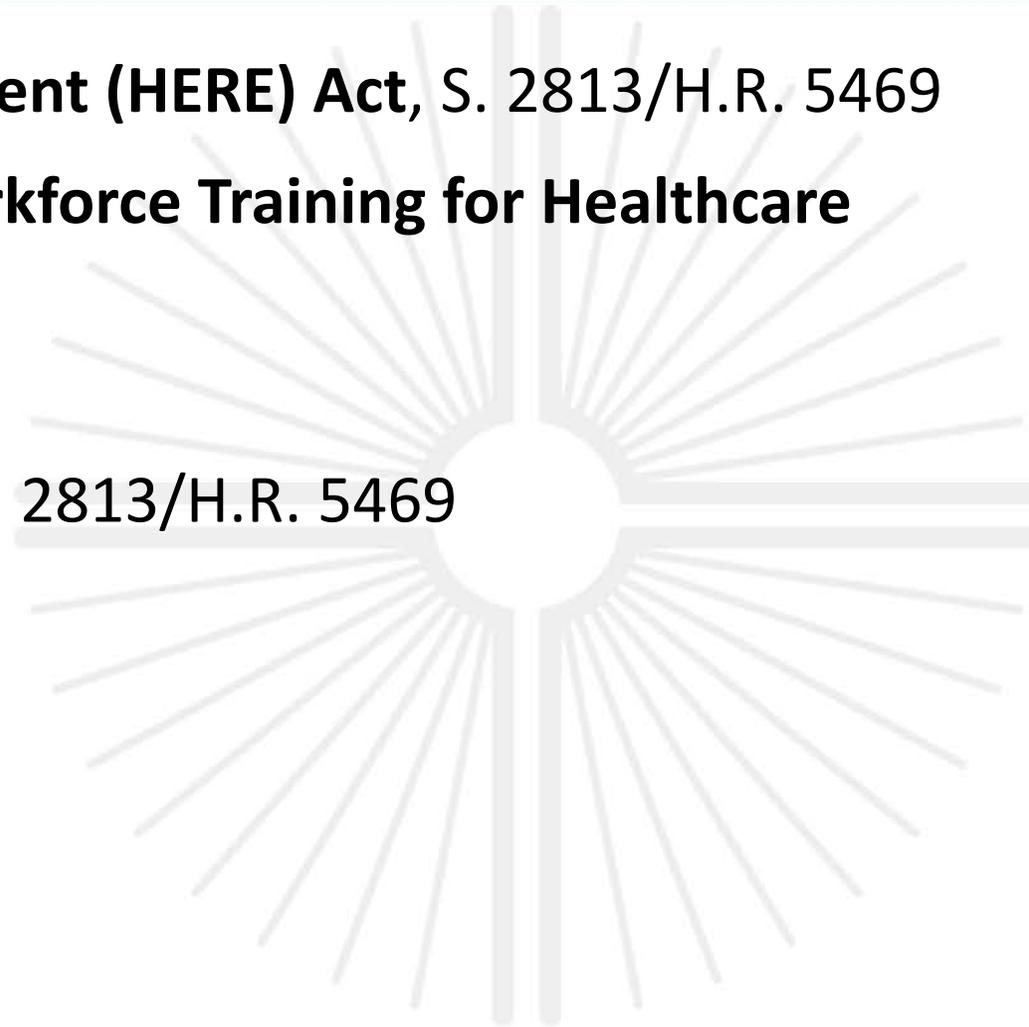
Hispanic Educational Resources & Empowerment (HERE) Act, S. 2813/H.R. 5469

Grants for Resources in Occupational and Workforce Training for Healthcare (GROWTH) Act (H.R. 6078)

Tax Free Pell Grant Act, H.R. 3000

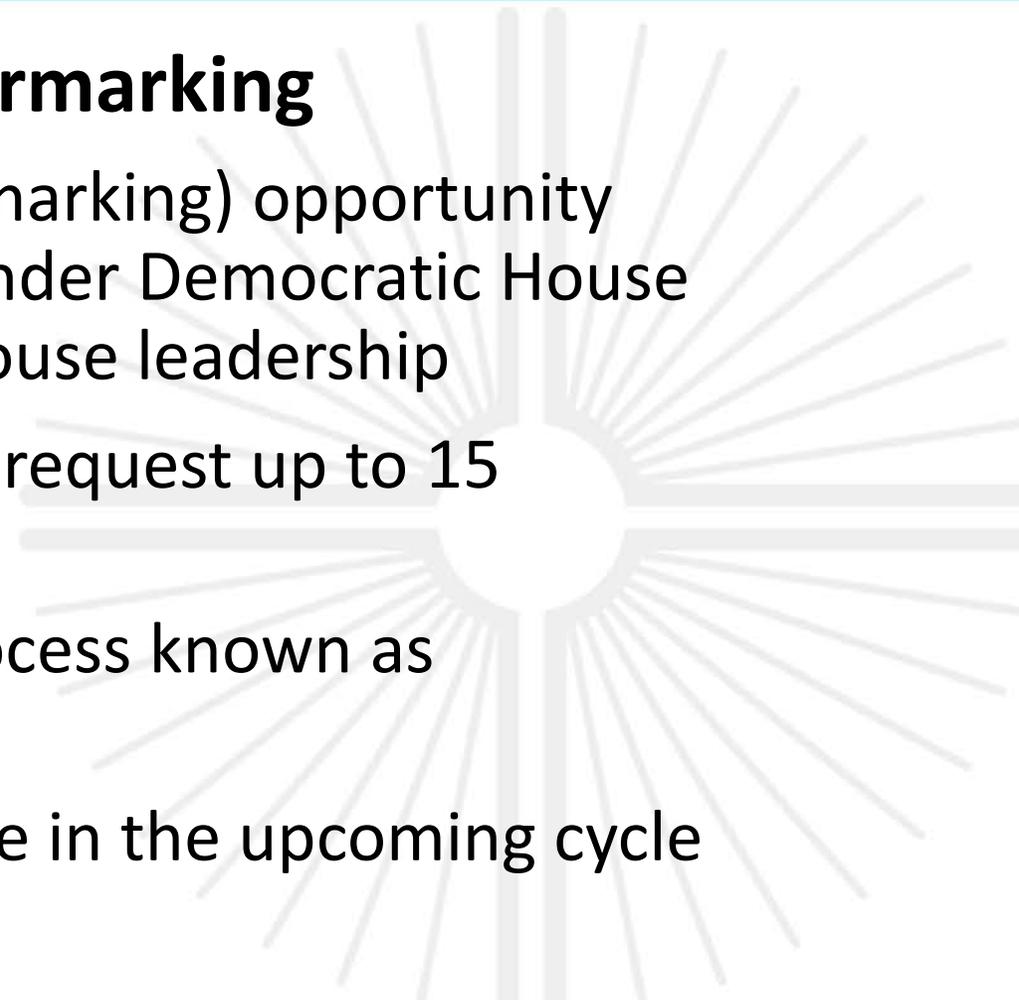
Opportunity to Address College Hunger Act, S. 2813/H.R. 5469

College for All Act (S. 1963/H.R. 4117)



Community Project Funding

An opportunity for appropriations earmarking

- The Community Project Funding (aka earmarking) opportunity established in the FY 2022 budget cycle under Democratic House leadership continues under Republican House leadership
 - Each member of Congress is permitted to request up to 15 Community Project Funding items
 - The United States Senate has a similar process known as Congressionally Directed Spending
 - We expect these opportunities to continue in the upcoming cycle
- 

Anticipated Turnover in Congress Next Year

U.S. House of Representatives

To date, 48 Members of Congress have resigned, announced retirement plans, or are running for a different office

- This includes Reps. Tony Cárdenas (D-CA-29), Anna Eshoo (D-CA-16), Barbara Lee (D-CA-12), Grace Napolitano (D-CA-31), Katie Porter (D-CA-47), and Adam Schiff (D-CA-30)
- California's 20th district, formerly held by Rep. Kevin McCarthy (R-CA), will be filled by a special election – with a primary scheduled for March 19, and a general election scheduled for May 21, 2024

Anticipated Turnover in Congress Next Year

U.S. House of Representatives (continued)

Polling suggests a likely change in party control from the current headcount of 220 Republicans (Majority) to 213 Democrats (Minority)

- The Cook Political Report (CPR) finds that of Congressional races that are competitive, Democrats are likely to hold onto 30 seats, while Republicans are likely to hold 19 seats
- CPR ranks 15 Republican and 10 Democratic incumbent reelection races as “toss up or worse”
- Of course, the Presidential campaign may have down-ballot effects

Anticipated Turnover in Congress Next Year

United States Senate

Democrats now have a 51-49 Senate majority. The headcount is 48 Democrats, 49 Republicans, and 3 Independents caucusing with Democrats

- Of 23 Democratic-held seats on the ballot in 2024, CPR expects West Virginia to flip while 3 others – Arizona, Ohio and Montana – are toss-up
- Of 11 Republican-held Senate seats on the ballot in 2024, 9 are considered “safe” Republican and 2 are “leaning Republican”
- The Senate seat held by Laphonza Butler (D-CA) is open, with Reps. Barbara Lee (D-CA-12), Katie Porter (D-CA-47), and Adam Schiff (D-CA-30) running in the March 5 primary

Plans for Washington the Week of February 5

Highlights during the ACCT National Legislative Summit

Feb. 5, 6-8 PM – Networking Reception, Army & Navy Club, 901 17th St, NW

- Host: Tom Downs, tcdowns@downsgovaffairs.com, (703) 283-5914 (m)

Feb. 6, 7:30–9 AM – California Delegation Breakfast & Briefing, Marquis 12

- Hosts: The League, and FoundationCCC
- Keynotes: Rep. Jimmy Panetta (D-CA) and Rep. Sara Jacobs (D-CA)

Feb. 6, 6-8 PM – Networking Reception, Sonoma, 223 Pennsylvania Ave., SE

- Hosts: The League, FoundationCCC, CCCCO, and Los Angeles CCD

QUESTIONS?

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t 202.403.2302 | m 703.283.5914

Thank you!

COMMUNITY COLLEGE LEAGUE OF CALIFORNIA

